

SR1.5°C FAQs

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FAQ 1.1: Why are we talking about 1.5°C?

Summary: Climate change represents an urgent and potentially irreversible threat to human societies and the planet. In recognition of this, the overwhelming majority of countries around the world adopted the Paris Agreement in December 2015, the central aim of which includes pursuing efforts to limit global temperature rise to 1.5°C. In doing so, these countries, through the United Nations Framework Convention on Climate Change (UNFCCC) also invited the IPCC to provide a Special Report on the impacts of global warming of 1.5°C above pre-industrial levels and related global greenhouse gas emissions pathways.

At the 21st Conference of the Parties (COP21) in December 2015, 195 nations adopted the Paris Agreement¹. The first instrument of its kind, the landmark agreement includes the aim to strengthen the global response to the threat of climate change by “holding the increase in the global average temperature to well below 2°C above pre-industrial levels and pursuing efforts to limit the temperature increase to 1.5 °C above pre-industrial levels”.

The first UNFCCC document to mention a limit to global warming of 1.5°C was the Cancun Agreement, adopted at the sixteenth COP (COP16) in 2010. The Cancun Agreement established a process to periodically review the “adequacy of the long-term global goal (LTGG) in the light of the ultimate objective of the Convention and the overall progress made towards achieving the LTGG, including a consideration of the implementation of the commitments under the Convention”. The definition of LTGG in the Cancun Agreement was “to hold the increase in global average temperature below 2 °C above pre-industrial levels”. The agreement also recognised the need to consider “strengthening the long term global goal on the basis of the best available scientific knowledge ... to a global average temperature rise of 1.5 °C.”

Beginning in 2013 and ending at the COP21 in Paris in 2015, the first review period of the long term global goal largely consisted of the Structured Expert Dialogue (SED). This was a fact-finding, face-to-face exchange of views between invited experts and UNFCCC delegates. The final report of the SED² concluded that “in some regions and vulnerable ecosystems, high risks are projected even for warming above 1.5 °C.” The SED report also suggested that Parties would profit from restating the temperature limit of the long-term global goal as a ‘defence line’ or ‘buffer zone’, instead of a ‘guardrail’ up to which all would be safe”, adding that this new understanding would “probably also favour emission pathways that will limit warming to a range of temperatures below 2 °C.” Specifically on strengthening the temperature limit of 2°C, the SED’s key message was: “While science on the 1.5 °C warming limit is less robust, efforts should be made to push the defence line as low as possible”. The findings of the SED, in turn, fed into the draft decision adopted at COP21.

With the adoption of the Paris Agreement, the UNFCCC invited the IPCC to provide a Special Report in 2018 on “the impacts of global warming of 1.5°C above pre-industrial levels and related global greenhouse gas emissions pathways”. The request was that the report, known as SR1.5, should not only assess what a 1.5°C warmer world would look like but also the different pathways by which global temperature rise could be limited to 1.5°C. In 2016, the IPCC accepted the invitation, adding that the Special Report would also look at these issues in the context of strengthening the global response to the threat of climate change, sustainable development and efforts to eradicate poverty.

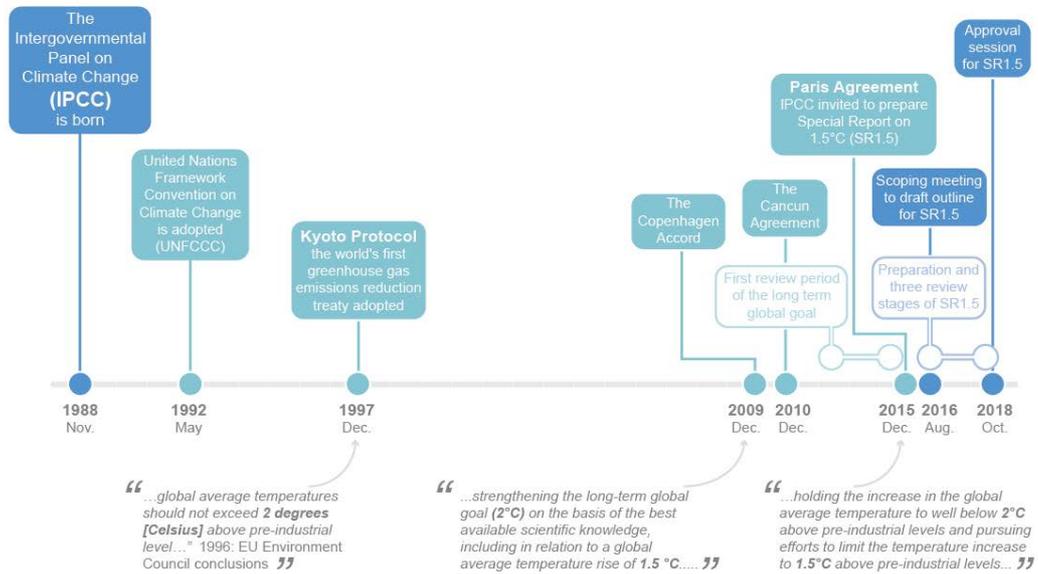
The combination of rising exposure to climate change and the fact that there is a limited capacity to adapt to its impacts amplifies the risks posed by warming of 1.5°C and 2°C. This is particularly true for developing and island countries in the tropics and other vulnerable countries and areas. The risks posed by global warming of 1.5°C are greater than for present day conditions but lower than at 2°C.

¹ Paris Agreement FCCC/CP/2015/10/Add.1 <https://unfccc.int/documents/9097>

² Structured Expert Dialogue (SED) final report FCCC/SB/2015/INF.1 <https://unfccc.int/documents/8707>

FAQ1.1: Timeline of 1.5°C

Milestones in the IPCC's preparation of the Special Report on Global Warming of 1.5°C and some relevant events in the history of international climate negotiations



Caption: A timeline of notable dates in preparing the IPCC Special Report on Global Warming of 1.5°C (blue) embedded within processes and milestones of the United Nations Framework Convention on Climate Change (UNFCCC; grey), including events that may be relevant for discussion of temperature limits.

FAQ 1.2: How close are we to 1.5°C?

Summary: *Human-induced warming has already reached about 1°C above pre-industrial levels at the time of writing of this Special Report. By the decade 2006–2015, human activity had warmed the world by 0.87°C (±0.12°C) compared pre-industrial times (1850–1900). If the current warming rate continues, the world would reach human-induced global warming of 1.5°C around 2040.*

Under the 2015 Paris Agreement, countries agreed to cut greenhouse gas emissions with a view to “holding the increase in the global average temperature to well below 2°C above pre-industrial levels and pursuing efforts to limit the temperature increase to 1.5°C above pre-industrial levels”. While the overall intention of strengthening the global response to climate change is clear, the Paris Agreement does not specify precisely what is meant by ‘global average temperature’, or what period in history should be considered ‘pre-industrial’. To answer the question of how close are we to 1.5°C of warming, we need to first be clear about how both terms are defined in this Special Report.

The choice of pre-industrial reference period, along with the method used to calculate global average temperature, can alter scientists’ estimates of historical warming by a couple of tenths of a degree Celsius. Such differences become important in the context of a global temperature limit just half a degree above where we are now. But provided consistent definitions are used, they do not affect our understanding of how human activity is influencing the climate.

In principle, ‘pre-industrial levels’ could refer to any period of time before the start of the industrial revolution. But the number of direct temperature measurements decreases as we go back in time. Defining a “pre-industrial” reference period is, therefore, a compromise between the reliability of the temperature information and how representative it is of truly pre-industrial conditions. Some pre-industrial periods are cooler than others for purely natural reasons. This could be because of spontaneous climate variability or the response of the climate to natural perturbations, such as volcanic eruptions and variations in the sun’s activity. This IPCC Special Report on Global Warming of 1.5°C uses the reference period 1850 to 1900 to represent pre-industrial conditions. This is the earliest period with near-global observations and is the reference period used as an approximation of pre-industrial temperatures in the IPCC Fifth Assessment Report.

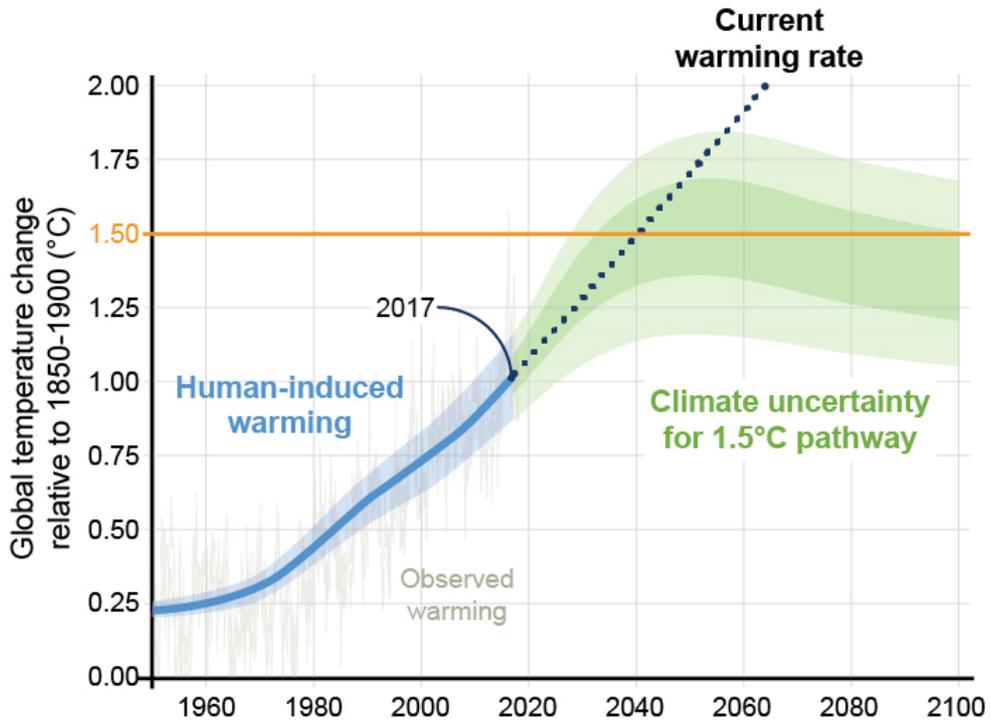
Once scientists have defined ‘pre-industrial’, the next step is to calculate the amount of warming at any given time relative to that reference period. In this report, warming is defined as the increase in the 30-year global average of combined temperature over land and at the ocean surface. The 30-year timespan accounts for the effect of natural variability, which can cause global temperatures to fluctuate from one year to the next. For example, 2015 and 2016 were both affected by a strong El Niño event, which amplified the underlying human-caused warming.

In the decade 2006–2015, warming reached 0.87°C (±0.12°C) relative to 1850–1900, predominantly due to human activity increasing the amount of greenhouse gases in the atmosphere. Given that global temperature is currently rising by 0.2°C (±0.1°C) per decade, human-induced warming reached 1°C above pre-industrial levels around 2017 and, if this pace of warming continues, would reach 1.5°C around 2040.

While the change in global average temperature tells researchers about how the planet as a whole is changing, looking more closely at specific regions, countries and seasons reveals important details. Since the 1970s, most land regions have been warming faster than the global average, for example. This means that warming in many regions has already exceeded 1.5°C above pre-industrial levels. Over a fifth of the global population live in regions that have already experienced warming in at least one season that is greater than 1.5°C above pre-industrial levels.

FAQ1.2: How close are we to 1.5°C?

Human-induced warming reached approximately 1°C above pre-industrial levels in 2017



Caption: Human-induced warming reached approximately 1°C above pre-industrial levels in 2017. At the present rate, global temperatures would reach 1.5°C around 2040.

FAQ 2.1: What kind of pathways limit warming to 1.5°C and are we on track?

***Summary:** There is no definitive way to limit global temperature rise to 1.5°C above pre-industrial levels. This Special Report identifies two main conceptual pathways to illustrate different interpretations. One stabilises global temperature at, or just below, 1.5°C. Another sees global temperature temporarily exceed 1.5°C before coming back down. Countries' pledges to reduce their emissions are currently not in line with limiting global warming to 1.5°C.*

Scientists use computer models to simulate the emissions of greenhouse gases that would be consistent with different levels of warming. The different possibilities are often referred to as 'greenhouse gas emission pathways'. There is no single, definitive pathway to limiting warming to 1.5°C.

This IPCC special report identifies two main pathways that explore global warming of 1.5°C. The first involves global temperature stabilising at or below 1.5°C above preindustrial levels. The second pathway sees warming exceed 1.5°C around mid-century, remain above 1.5°C for a maximum duration of a few decades, and return to below 1.5°C before 2100. The latter is often referred to as an 'overshoot' pathway. Any alternative situation in which global temperature continues to rise, exceeding 1.5°C permanently until the end of the 21st century, is not considered to be a 1.5°C pathway.

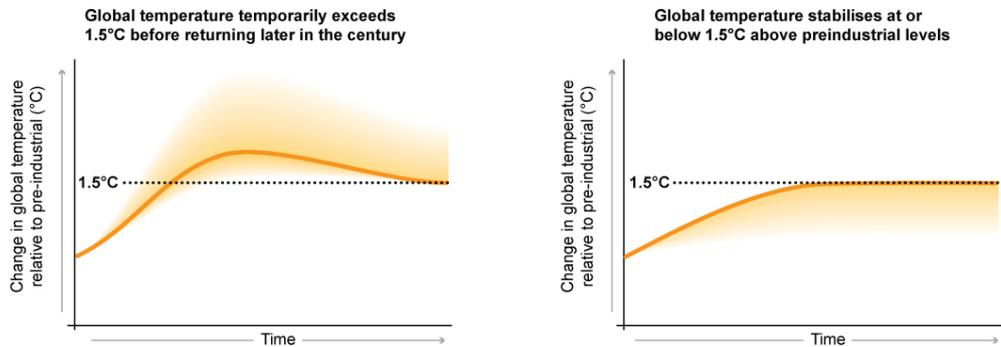
The two types of pathway have different implications for greenhouse gas emissions, as well as for climate change impacts and for achieving sustainable development. For example, the larger and longer an 'overshoot', the greater the reliance on practices or technologies that remove CO₂ from the atmosphere, on top of reducing the sources of emissions (mitigation). Such ideas for CO₂ removal have not been proven to work at scale and, therefore, run the risk of being less practical, effective or economical than assumed. There is also the risk that the use of CO₂ removal techniques ends up competing for land and water and if these trade-offs are not appropriately managed, they can adversely affect sustainable development. Additionally, a larger and longer overshoot increases the risk for irreversible climate impacts, such as the onset of the collapse of polar ice shelves and accelerated sea level rise.

Countries that formally accept or 'ratify' the Paris Agreement submit pledges for how they intend to address climate change. Unique to each country, these pledges are known as Nationally Determined Contributions (NDCs). Different groups of researchers around the world have analysed the combined effect of adding up all the NDCs. Such analyses show that current pledges are not on track to limit global warming to 1.5°C above pre-industrial levels. If current pledges for 2030 are achieved but no more, researchers find very few (if any) ways to reduce emissions after 2030 sufficiently quickly to limit warming to 1.5°C. This, in turn, suggests that with the national pledges as they stand, warming would exceed 1.5°C, at least for a period of time, and practices and technologies that remove CO₂ from the atmosphere at a global scale would be required to return warming to 1.5°C at a later date.

A world that is consistent with holding warming to 1.5°C would see greenhouse gas emissions rapidly decline in the coming decade, with strong international cooperation and a scaling up of countries' combined ambition beyond current NDCs. In contrast, delayed action, limited international cooperation, and weak or fragmented policies that lead to stagnating or increasing greenhouse gas emissions would put the possibility of limiting global temperature rise to 1.5°C above pre-industrial levels out of reach.

FAQ2.1: Conceptual pathways that limit global warming to 1.5°C

Two main pathways illustrate different interpretations for limiting global warming to 1.5°C. The consequences will be different depending on the pathway



Caption: Two main pathways for limiting global temperature rise to 1.5°C above pre-industrial levels are discussed in this Special Report. These are: stabilising global temperature at, or just below, 1.5°C (left) and global temperature temporarily exceeding 1.5°C before coming back down later in the century (right). Temperatures shown are relative to pre-industrial but pathways are illustrative only, demonstrating conceptual not quantitative characteristics.

FAQ 2.2: What do energy supply and demand have to do with limiting warming to 1.5°C?

Summary: Limiting global warming to 1.5°C above pre-industrial levels would require major reductions in greenhouse gas emissions in all sectors. But different sectors are not independent of each other and making changes in one can have implications for another. For example, if we as a society use a lot of energy, then this could mean we have less flexibility in the choice of mitigation options available to limit warming to 1.5°C. If we use less energy, the choice of possible actions is greater. For example we could be less reliant on technologies that remove carbon dioxide (CO₂) from the atmosphere.

To stabilise global temperature at any level, ‘net’ CO₂ emissions would need to be reduced to zero. This means the amount of CO₂ entering the atmosphere must equal the amount that is removed. Achieving a balance between CO₂ ‘sources’ and ‘sinks’ is often referred to as ‘net zero’ emissions or ‘carbon neutrality’. The implication of net zero emissions is that the concentration of CO₂ in the atmosphere would slowly decline over time until a new equilibrium is reached, as CO₂ emissions from human activity are redistributed and taken up by the oceans and the land biosphere. This would lead to a near-constant global temperature over many centuries.

Warming will not be limited to 1.5°C or 2°C unless transformations in a number of areas achieve the required greenhouse gas emissions reductions. Emissions would need to decline rapidly across all of society’s main sectors, including buildings, industry, transport, energy, and agriculture, forestry and other land use (AFOLU). Actions that can reduce emissions include, for example, phasing out coal in the energy sector, increasing the amount of energy produced from renewable sources, electrifying transport, and reducing the ‘carbon footprint’ of the food we consume.

The above are examples of ‘supply-side’ actions. Broadly speaking, these are actions that can reduce greenhouse gas emissions through the use of low-carbon solutions. A different type of action can reduce how much energy human society uses, while still ensuring increasing levels of development and well-being. Known as ‘demand-side’ actions, this category includes improving energy efficiency in buildings and reducing consumption of energy- and greenhouse-gas intensive products through behavioural and lifestyle changes, for example. Demand and supply-side measures are not an either-or question, they work in parallel with each other. But emphasis can be given to one or the other.

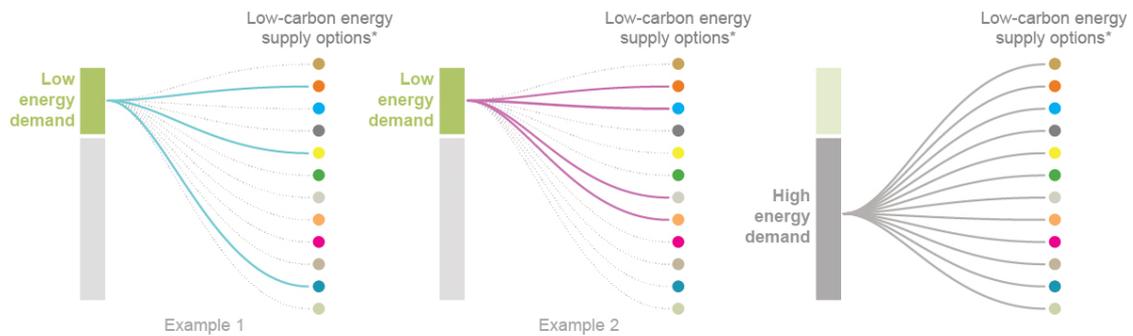
Making changes in one sector can have consequences for another, as they are not independent of each other. In other words, the choices that we make now as a society in one sector can either restrict or expand our options later on. For example, a high demand for energy could mean we would need to deploy almost all known options to reduce emissions in order to limit global temperature rise to 1.5°C above pre-industrial levels, with the potential for adverse side-effects. For example, a high-demand pathway increases our reliance on practices and technologies that remove CO₂ from the atmosphere. As of yet, such techniques have not been proven to work on a large scale and, depending on how they are implemented, could compete for land and water. By leading to lower overall energy demand, effective demand-side measures could allow for greater flexibility in how we structure our energy system. However, demand-side measures are not easy to implement and barriers have prevented the most efficient practices being used in the past.

FAQ2.2: Energy demand and supply in 1.5°C world

Lower energy demand could allow for greater flexibility in how we structure our energy system.

Low energy demand allows more choice about which low-carbon energy supply options to use to limit warming to 1.5°C.

With **high energy demand**, there is less flexibility as virtually all available options would need to be considered.



* Options include renewable energy (such as bioenergy, hydro, wind and solar), nuclear and the use of carbon dioxide removal techniques

Caption: Having a lower energy demand increases the flexibility in choosing options for supplying energy. A larger energy demand means many more low carbon energy supply options would need to be used.

FAQ 3.1: What are the impacts of 1.5°C and 2°C of warming?

***Summary:** The impacts of climate change are being felt in every inhabited continent and in the oceans. But they are not spread uniformly across the globe, and different parts of the world experience impacts differently. An average warming of 1.5°C across the whole globe raises the risk of heatwaves and heavy rainfall events, amongst many other potential impacts. Limiting warming to 1.5°C rather than 2°C can help reduce these risks. But the impacts the world experiences will depend on the specific greenhouse gas emission ‘pathway’ taken. The consequences of temporarily overshooting 1.5°C and returning later in the century, for example, could be larger than if temperature stabilizes below 1.5°C. The size and duration of an overshoot will also affect future impacts.*

Human activity has warmed the world by ~1°C since pre-industrial times, and the impacts of this warming are already being felt in many parts of the world. This warming in global temperature is the average of many thousands of temperature measurements taken over the world’s land and oceans. But temperatures aren’t changing at the same speed everywhere. Warming is greatest on continents and is particularly strong in the Arctic in the cold season and mid-latitude regions in the warm season. This is due to self-amplifying mechanisms which increase resulting warming, for instance due to snow and ice melt reducing the reflectivity of solar radiation at the surface, or soil moisture drying leading to less evaporative cooling in the interior of continents. This means that some parts of the world have already experienced temperatures above 1.5°C above pre-industrial levels.

Extra warming on top of the ~1°C we have seen so far would amplify the risks and associated impacts, with implications for the world and its inhabitants. This would be the case even if the total warming is held at 1.5°C, just half a degree above where we are now, and would be further amplified at 2°C global warming. Reaching 2°C instead of 1.5°C global warming would lead to substantial warming of extreme hot days in all land regions. It would also lead to an increase in heavy rainfall events in some regions, particularly in the high latitudes of the Northern Hemisphere, potentially raising the risk of flooding. In addition, some regions are projected to become drier at 2°C vs 1.5°C global warming, for example the Mediterranean region. The impacts of any additional warming would also include stronger melting of ice sheets and glaciers, as well as increased sea level rise, which would continue long after the stabilization of atmospheric CO₂ concentrations.

Change in climate means and extremes have knock on effects for the societies and ecosystems living on the planet. Climate change is projected to be a poverty multiplier, which means that its impacts make the poor poorer and increase the total number of people living in poverty. The 0.5°C rise in global temperatures that we have experienced in the past 50 years has contributed to shifts in the distribution of plant and animal species, decreasing crop yields and leading to more frequent wildfires. Similar changes can be expected for further rises in global temperature.

Essentially, the lower the rise in global temperature above preindustrial levels, the lower the risks to human societies and natural ecosystems. Put another way, limiting warming to 1.5°C can be understood in terms of ‘avoided impacts’ compared to higher levels of warming. Many of the impacts of climate change assessed in this report have lower associated risks at 1.5°C compared to 2°C. Thermal expansion of the oceans, resulting from the delayed ocean mixing, means sea level will continue to rise even if global temperature is limited to 1.5°C, but this would be lower than in a 2°C world. Ocean acidification, the process by which excess CO₂ is dissolving into oceans and making them more acidic, is expected to be less damaging in a world where CO₂ emissions are reduced and warming is stabilised at 1.5°C compared to 2°C. The prospect for coral reefs in a 1.5°C world of less damaging than that of a 2°C world, too.

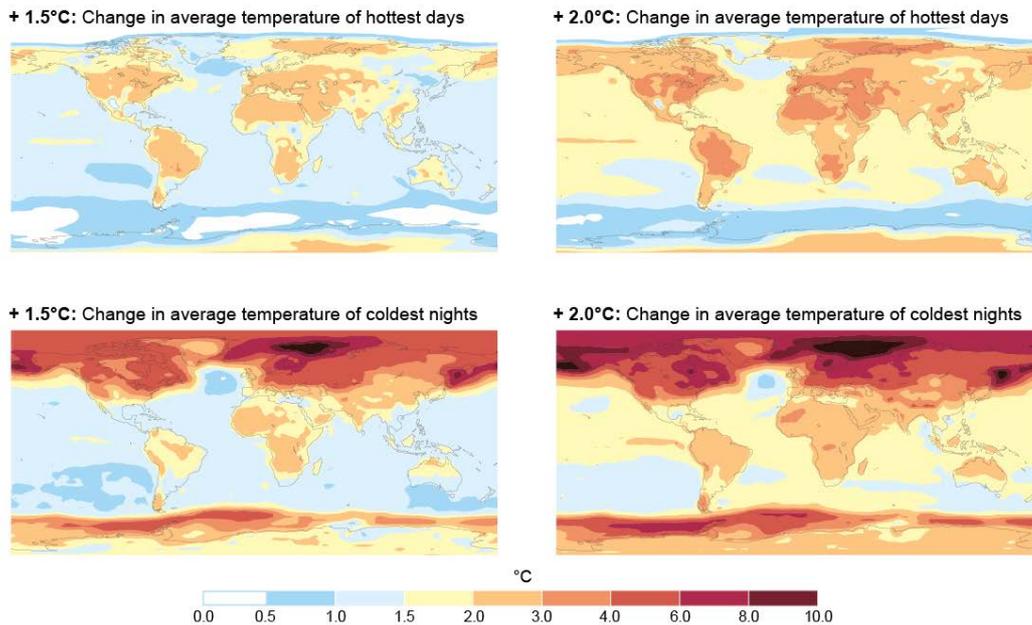
The impacts of climate change that we experience in future will also be affected by factors other than the change in temperature. The consequences of 1.5°C warming will additionally depend on the specific greenhouse gas emissions ‘pathway’ that is followed and the extent to which adaptation can reduce vulnerability. This IPCC Special Report uses a number of ‘pathways’ to explore different

possibilities for limiting global warming to 1.5°C above preindustrial levels. One type of pathway sees global temperature stabilize at, or just below, 1.5°C. Another sees global temperature temporarily exceed 1.5°C before coming back down later in the century (known as an ‘overshoot’ pathway).

Such pathways would have different associated impacts, so it is important to distinguish between them for planning adaptation and mitigation strategies. For example, impacts from an overshoot pathway could be larger than impacts from a stabilization pathway. The size and duration of an overshoot would also have consequences for the impacts the world experiences. For example, pathways that overshoot 1.5°C run a greater risk of passing through ‘tipping points’. These are thresholds beyond which certain impacts can no longer be avoided, even if temperatures are brought back down later on. An example is the collapse of the Greenland and Antarctic ice sheets on the time scale of centuries and millennia.

FAQ3.1: Impact of 1.5°C and 2.0°C global warming

Temperature rise is not uniform across the world. Some regions will experience greater increases in hot days and decreases in cold nights than others



Caption: Temperature change is not uniform across the globe. Projected change in average temperature of the annual hottest day (top) and the annual coldest night (bottom) with 1.5°C global warming (left) and 2°C global warming (right) compared to pre-industrial levels.

FAQ 4.1: What transitions could enable limiting global warming to 1.5°C?

***Summary:** In order to limit warming to 1.5°C above preindustrial levels, the world would need to transform in a number of complex and connected ways. While transitions towards lower greenhouse gas emissions are underway in some cities, regions, countries, businesses and communities, there are few that are currently consistent with limiting warming to 1.5°C. Meeting this challenge would require a rapid escalation in the current scale and pace of change, particularly in the coming decades. There are many factors that affect the feasibility of different adaptation and mitigation options that could help limit warming to 1.5°C and adapting to the consequences.*

There are actions across all sectors can substantially reduce greenhouse gas emissions. This Special Report assesses energy, land and ecosystems, urban and infrastructure, and industry in developed and developing nations to see how they would need to be transformed to limit warming to 1.5°C. Examples of actions include shifting to low- or zero-emission power generation, such as renewables; changing food systems, such as diet changes away from land-intensive animal products; electrifying transport and developing ‘green infrastructure’, such as building green roofs, or improving energy efficiency by smart urban planning, which will change the layout of many cities.

Because these different actions are connected, a ‘whole systems’ approach would be needed for the type of transformations that could limit warming to 1.5°C. This means that all relevant companies, industries and stakeholders would need to be involved to increase the support and chance of successful implementation. As an illustration, the deployment of low-emission technology (e.g., renewable energy projects or a bio-based chemical plants) would depend upon economic conditions (e.g., employment generation or capacity to mobilise investment), but also on social/cultural conditions (e.g., awareness and acceptability) and institutional conditions (e.g., political support and understanding).

To limit warming to 1.5°C, mitigation would have to be large-scale and rapid. Transitions can be transformative or incremental, and they often, but not always, go hand in hand. Transformative change can arise from growth in demand for a new product or market, such that it displaces an existing one. This is sometimes called ‘disruptive innovation’. For example, high demand for LED lighting is now making more energy-intensive, incandescent lighting near-obsolete, with the support of policy action that spurred rapid industry innovation. Similarly, smart phones have become global in use within ten years. But electric cars, which were released around the same time, have not been adopted so quickly because the bigger, more connected transport and energy systems are harder to change. Renewable energy, especially solar and wind, is considered to be disruptive by some as it is rapidly being adopted and is transitioning faster than predicted. But its demand is not yet uniform. Urban systems that are moving towards transformation are coupling solar and wind with battery storage and electric vehicles in a more incremental transition, though this would still require changes in regulations, tax incentives, new standards, demonstration projects and education programmes to enable markets for this system to work.

Transitional changes are already underway in many systems but limiting warming to 1.5°C would require a rapid escalation in the scale and pace of transition, particularly in the next 10-20 years. While limiting warming to 1.5°C would involve many of the same types of transitions as limiting warming to 2°C, the pace of change would need to be much faster. While the *pace* of change that would be required to limit warming to 1.5°C can be found in the past, there is no historical precedent for the *scale* of the necessary transitions, in particular in a socially and economically sustainable way. Resolving such speed and scale issues would require people’s support, public-sector interventions and private-sector cooperation.

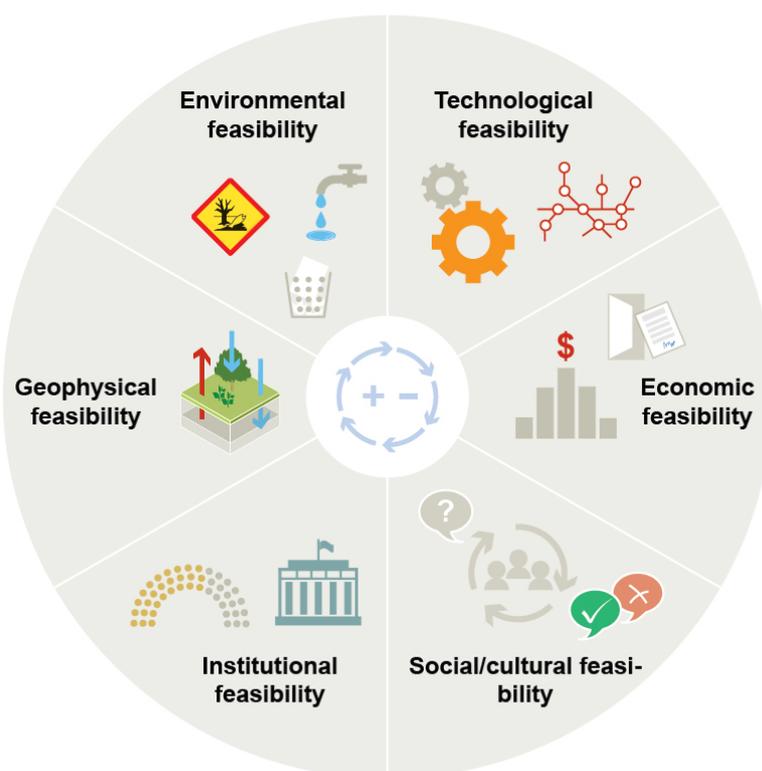
Different types of transitions carry with them different associated costs and requirements for institutional or governmental support. Some are also easier to scale up than others, and some need more government support than others. Transitions between, and within, these systems are connected and none would be sufficient on its own to limit warming to 1.5°C.

The ‘feasibility’ of adaptation and mitigation options or actions within each system that together can limit warming to 1.5°C within the context of sustainable development and efforts to eradicate poverty requires careful consideration of multiple different factors. These factors include: (i) whether sufficient natural systems and resources are available to support the various options for transitioning (known as *environmental feasibility*); (ii) the degree to which the required technologies are developed and available (known as *technological feasibility*); (iii) the economic conditions and implications (known as *economic feasibility*); (iv) what are the implications for human behaviour and health (known as *social/cultural feasibility*); and (v) what type of institutional support would be needed, such as governance, institutional capacity and political support (known as *institutional feasibility*). An additional factor (vi - known as the *geophysical feasibility*) addresses the capacity of physical systems to carry the option, for example whether it is geophysically possible to implement large-scale afforestation consistent with 1.5°C.

Promoting enabling conditions, such as finance, innovation and behaviour change, would reduce barriers to the options, make the required speed and scale of the system transitions more likely, and therefore would increase the overall feasibility limiting warming to 1.5°C.

FAQ4.1: The different feasibility dimensions towards limiting warming to 1.5°C

Assessing the feasibility of different adaptation and mitigation options/actions requires consideration across six dimensions.



Caption: The different dimensions to consider when assessing the ‘feasibility’ of adaptation and mitigation options or actions within each system that can help to limit warming to 1.5°C. These are: (i) the environmental feasibility; (ii) the technological feasibility; (iii) the economic feasibility; (iv) the social/cultural feasibility; (v) the institutional feasibility; and (vi) the geophysical feasibility.

FAQ 4.2: What are carbon dioxide removal and negative emissions?

***Summary:** Carbon Dioxide Removal (CDR) refers to the process of removing CO₂ from the atmosphere. Since this is the opposite of emissions, practices or technologies that remove CO₂ are often described as achieving 'negative emissions'. The process is sometimes referred to more broadly as Greenhouse Gas Removal if it involves removing gases other than CO₂. There are two main types of CDR: either enhancing existing natural processes that remove carbon from the atmosphere (e.g., by increasing its uptake by trees, soil, or other 'carbon sinks') or using chemical processes to, for example, capture CO₂ directly from the ambient air and storing it elsewhere (i.e., underground). All CDR methods are at different stages of development and some are more conceptual than others, as they have not been tested at scale.*

Limiting warming to 1.5°C above preindustrial levels would require unprecedented rates of transformation in many areas, including in the energy and industrial sectors, for example. Conceptually, it is possible that techniques to draw CO₂ out of the atmosphere (known as Carbon Dioxide Removal, or CDR) could contribute to limiting warming to 1.5°C. One use of CDR could be to compensate for greenhouse gas emissions from sectors that cannot completely decarbonise, or which may take a long time to do so.

If global temperature temporarily overshoots 1.5°C, CDR would be required to reduce the atmospheric concentration of CO₂ to bring global temperature back down. To achieve this temperature reduction, the amount of CO₂ drawn out of the atmosphere would need to be greater than the amount entering the atmosphere, resulting in 'net negative emissions'. This would involve a greater amount of CDR than stabilising atmospheric CO₂ concentration – and, therefore, global temperature – at a certain level. The larger and longer an overshoot, the greater the reliance on practices that remove CO₂ from the atmosphere.

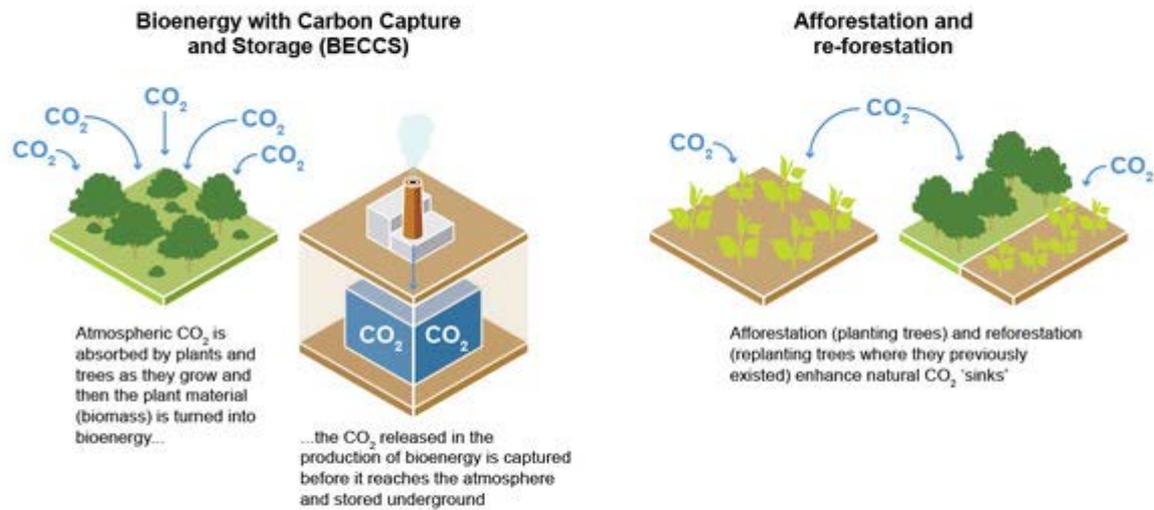
There are a number of CDR methods, each with different potentials for achieving negative emissions, as well as different associated costs and side effects. They are also at differing levels of development, with some more conceptual than others. One example of a CDR method in the demonstration phase is a process known as Bioenergy with Carbon Capture and Storage (BECCS), in which atmospheric CO₂ is absorbed by plants and trees as they grow and then the plant material (biomass) is burned to produce bioenergy. The CO₂ released in the production of bioenergy is captured before it reaches the atmosphere and stored in geological formations deep underground on very long timescales. Since the plants absorb CO₂ as they grow and the process does not emit CO₂, the overall effect can be to reduce atmospheric CO₂.

Afforestation (planting new trees) and reforestation (replanting trees where they previously existed) are also considered forms of CDR because they enhance natural CO₂ 'sinks'. Another category of CDR techniques uses chemical processes to capture CO₂ from the air and store it away on very long timescales. In a process known as Direct Air Carbon Capture and Storage (DACCS), CO₂ is extracted directly from the air and stored in geological formations deep underground. Converting waste plant material into a charcoal-like substance called biochar and burying it in soil can also be used to store carbon away from the atmosphere for decades to centuries.

There can be beneficial side effects of some types of CDR, other than removing CO₂ from the atmosphere. For example, restoring forests or mangroves can enhance biodiversity and protect against flooding and storms. But there could also be risks involved with some CDR methods. For example, deploying BECCS at large scale would require a large amount of land to cultivate the biomass required for bioenergy. This could have consequences for sustainable development if the use of land competes with producing food to support a growing population, biodiversity conservation, or land rights. There are also other considerations. For example, there are uncertainties about how much it would cost to deploy DACCS as a CDR technique, given that removing CO₂ from the air requires considerable energy.

FAQ4.2: Carbon dioxide removal and negative emissions

Examples of some CDR / negative emissions techniques and practices



Caption: Carbon Dioxide Removal (CDR) refers to the process of removing CO₂ from the atmosphere. There are a number of CDR techniques, each with different potential for achieving 'negative emissions', as well as different associated costs and side effects.

FAQ 4.3: Why is adaptation important in a 1.5°C warmer world?

Summary: Adaptation is the adjustment process to current or expected changes in climate and its effects. Even though climate change is a global problem, its impacts are experienced differently across the world. This means that responses are often specific to the local context, and so people in different regions are adapting in different ways. A rise in global temperature from 1°C to 1.5°C, and beyond, increases the need for adaptation. Therefore, stabilising global temperatures at 1.5°C above pre-industrial levels would require a smaller adaptation effort than for 2°C. Despite many successful examples around the world, progress in adaptation is, in many regions, in its infancy and unevenly distributed globally.

Adaptation refers to the process of adjustment to actual or expected changes in climate and its effects. Since different parts of the world are experiencing the impacts of climate change differently, there is similar diversity in how people in a given region are adapting to those impacts.

The world is already experiencing the impacts from 1°C of global warming above preindustrial levels and there are many examples of adaptation to impacts associated with this warming. Examples of adaptation efforts taking place around the world include investing in flood defences such as building sea walls or restoring mangroves, efforts to guide development away from high risk areas, modifying crops to avoid yield reductions, and using social learning (social interactions that changes understanding on the community level) to modify agricultural practices, amongst many others. Adaptation also involves building capacity to respond better to climate change impacts, including making governance more flexible and strengthening financing mechanisms such as providing different types of insurance.

In general, an increase in global temperature from present day to 1.5°C or 2°C (or higher) above preindustrial temperatures would increase the need for adaptation. Therefore, stabilising global temperature increase at 1.5°C would require a smaller adaptation effort than for 2°C.

Since adaptation is still in early stages in many regions, this raises questions about the capacity of vulnerable communities to cope with any amount of further warming. Successful adaptation can be supported at the national and sub-national levels, with national governments playing an important role in coordination, planning, determining policy priorities, and distributing resources and support. Given that the need for adaptation can be very different from one community to the next, the kinds of measures that can successfully reduce climate risks will also depend heavily on the local context. When done successfully, adaptation can allow individuals to adjust to the impacts of climate change in ways that minimise negative consequences and maintain their livelihoods. This could involve, for example, a farmer switching drought-tolerant crops to deal with increasing occurrences of heat waves. In some cases, however, the impacts of climate change could result in entire systems changing significantly, such as moving to an entirely new agricultural system in areas where the climate is no longer suitable for current practices. Constructing sea walls to stop flooding due to sea level rising from climate change is another example of adaptation, but developing city planning to change how flood water is managed throughout the city would be an example of transformational adaptation. These actions require significantly more institutional, structural, and financial support. While this kind of transformational adaptation wouldn't be needed everywhere in a 1.5°C world, the scale of change needed would be challenging to implement, as it requires additional support such as through financial assistance and behavioural change. Few empirical examples exist to date.

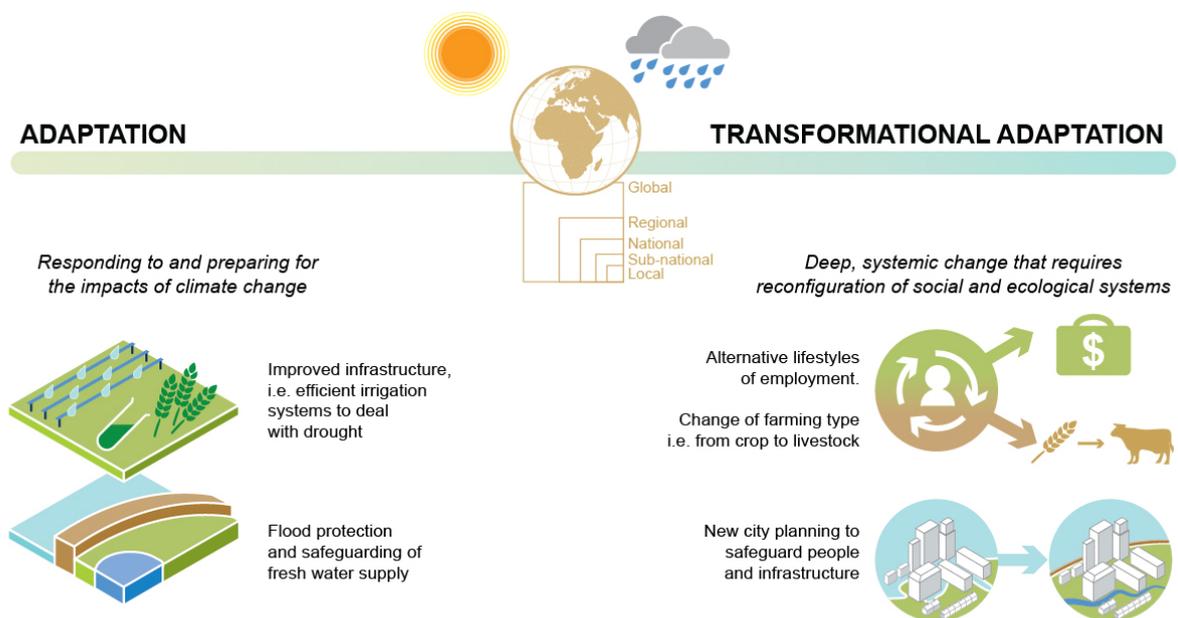
Examples from around the world show that adaptation is an iterative process. Adaptation pathways describe how communities can make decisions about adaptation in an ongoing and flexible way. Such pathways allow for pausing, evaluating the outcomes of specific adaptation actions, and modifying the strategy as appropriate. Due to their flexible nature, adaptation pathways can help to identify the most effective ways to minimise the impacts of present and future climate change for a given local context. This is important since adaptation can sometimes exacerbate vulnerabilities and existing inequalities if poorly designed. The unintended negative consequences of adaptation that can

sometimes occur is known as ‘maladaptation’. Maladaptation can be seen if a particular adaptation option has negative consequences for some (e.g., rainwater harvesting upstream might reduce water availability downstream) or if an adaptation intervention in the present has trade-offs in the future (e.g., desalination plants may improve water availability in the present but have large energy demands over time).

While adaptation is important to reduce the negative impacts from climate change, adaptation measures on their own are not enough to prevent climate change impacts entirely. The more global temperature rises, the more frequent, severe, and erratic the impacts will be, and adaptation may not protect against all risks. Examples of where limits may be reached include substantial loss of coral reefs, massive range losses for terrestrial species, more human deaths from extreme heat, and losses of coastal-dependent livelihoods in low lying islands and coasts.

FAQ4.3: Adaptation in a warming world

Adapting to further warming requires action at national & sub-national levels and can mean different things to different people in different contexts



Caption: Examples of adaptation and transformational adaptation. Adapting to further warming requires action at national & sub-national levels and can mean different things to different people in different contexts. While transformational adaptation wouldn't be needed everywhere in a world limited to 1.5°C warming, the scale of change needed would be challenging to implement.

FAQ 5.1: What are the connections between sustainable development and limiting global warming to 1.5°C?

***Summary:** Sustainable development seeks to meet the needs of people living today without compromising the needs of future generations, while balancing social, economic and environmental considerations. The 17 UN Sustainable Development Goals (SDGs) include targets for eradicating poverty; ensuring health, energy and food security; reducing inequality; protecting ecosystems; pursuing sustainable cities and economies; and a goal for climate action (SDG13). Climate change affects the ability to achieve sustainable development goals and limiting warming to 1.5°C will help meet some sustainable development targets. Pursuing sustainable development will influence emissions, impacts and vulnerabilities. Responses to climate change in the form of adaptation and mitigation will also interact with sustainable development with positive effects, known as synergies, or negative effects, known as trade-offs. Responses to climate change can be planned to maximize synergies and limit trade-offs with sustainable development.*

For more than 25 years, the United Nations (UN) and other international organizations have embraced the concept of sustainable development to promote wellbeing and meet the needs of today's population without compromising the needs of future generations. This concept spans economic, social and environmental objectives including poverty and hunger alleviation, equitable economic growth, access to resources, and the protection of water, air and ecosystems. Between 1990 and 2015, the UN monitored a set of eight Millennium Development Goals (MDGs). They reported progress in reducing poverty, easing hunger and child mortality, and improving access to clean water and sanitation. But with millions remaining in poor health, living in poverty, and facing serious problems associated with climate change, pollution and land use change, the UN decided that more needed to be done. In 2015, the UN Sustainable Development Goals (SDGs) were endorsed as part of the 2030 Agenda for Sustainable Development. The 17 SDGs (Figure FAQ 5.1) apply to all countries and have a timeline for success by 2030. The SDGs seek to eliminate extreme poverty and hunger; ensure health, education, peace, safe water, and clean energy for all; promote inclusive and sustainable consumption, cities, infrastructure and economic growth; reduce inequality including gender inequality; combat climate change and protect oceans and terrestrial ecosystems.

Climate change and sustainable development are fundamentally connected. Previous IPCC reports found that climate change can undermine sustainable development, and that well-designed mitigation and adaptation responses can support poverty alleviation, food security, healthy ecosystems, equality and other dimensions of sustainable development. Limiting global warming to 1.5°C would require mitigation actions and adaptation measures to be taken at all levels. These adaptation and mitigation actions would include reducing emissions and increasing resilience through technology and infrastructure choices, as well as changing behaviour and policy. These actions can interact with sustainable development objectives in positive ways that strengthen sustainable development, known as synergies. Or negative ways, where sustainable development is hindered or reversed, known as trade-offs.

An example of a synergy is sustainable forest management, which can prevent emissions from deforestation and take up carbon to reduce warming at reasonable cost. It can work synergistically with other dimensions of sustainable development by providing food (SDG 2), cleaning water (SDG 6) and protecting ecosystems (SDG 15). Other examples of synergies are when climate adaptation measures, such as coastal or agricultural projects, empower women and benefit local incomes, health and ecosystems.

An example of a trade-off can occur if ambitious climate change mitigation compatible with 1.5°C changes land use in ways that have negative impacts on sustainable development. An example could be turning natural forests, agricultural areas, or land under indigenous or local ownership to plantations for bioenergy production. If not managed carefully, such changes could undermine dimensions of sustainable development by threatening food and water security, creating conflict over land rights, and causing biodiversity loss. Another trade-off could occur for some countries, assets,

workers, and infrastructure already in place if a switch is made from fossil fuels to other energy sources without adequate planning for such a transition. Trade-offs can be minimised if effectively managed as when care is taken to improve bioenergy crop yields to reduce harmful land-use change or where workers are retrained for employment in lower carbon sectors.

Limiting temperatures to 1.5°C can make it much easier to achieve the SDGs, but it is also possible that pursuing the SDGs could result in trade-offs with efforts to limit climate change. There are trade-offs when people escaping from poverty and hunger consume more energy or land and thus increase emissions, or if goals for economic growth and industrialization increase fossil fuel consumption and greenhouse gas emissions. Conversely, efforts to reduce poverty and gender inequalities, and to enhance food, health and water security can reduce vulnerability to climate change. Other synergies can occur when coastal and ocean ecosystem protection reduces the impacts of climate change on these systems. The sustainable development goal of affordable and clean energy (SDG 7) specifically targets access to renewable energy and energy efficiency, important to ambitious mitigation and limiting warming to 1.5°C.

The link between sustainable development and limiting global warming to 1.5°C is recognized by the Sustainable Development Goal for climate action (SDG 13) which seeks to combat climate change and its impacts while acknowledging that the UNFCCC is the primary international, intergovernmental forum for negotiating the global response to climate change.

The challenge is to put in place sustainable development policies and actions that reduce deprivation, alleviate poverty and ease ecosystem degradation while also lowering emissions, reducing climate change impacts and facilitating adaptation. It is important to strengthen synergies and minimize trade-offs when planning climate change adaptation and mitigation actions. Unfortunately, not all trade-offs can be avoided or minimised, but careful planning and implementation can build the enabling conditions for long-term sustainable development.

FAQ5.1: The United Nations Sustainable Development Goals (SDGs)

The link between sustainable development and limiting global warming to 1.5°C is recognised by the Sustainable Development Goal for climate action (SDG 13)



Caption: Climate change action is one of the United Nations Sustainable Development Goals (SDGs) and is connected to sustainable development more broadly. Actions to reduce climate risk can interact with other sustainable development objectives in positive ways (synergies) and negative ways (trade-offs).

FAQ 5.2: What are the pathways to achieving poverty reduction and reducing inequalities while reaching the 1.5°C world?

***Summary:** There are ways to limit global warming to 1.5°C above pre-industrial levels. Of the pathways that exist, some simultaneously achieve sustainable development. They entail a mix of measures that lower emissions and reduce the impacts of climate change, while contributing to poverty eradication and reducing inequalities. Which pathways are possible and desirable will differ between and within regions and nations. This is due to the fact that development progress to date has been uneven and climate-related risks are unevenly distributed. Flexible governance would be needed to ensure that such pathways are inclusive, fair, and equitable to avoid poor and disadvantaged populations becoming worse off. ‘Climate-Resilient Development Pathways’ (CRDPs) offer possibilities to achieve both equitable and low-carbon futures.*

Issues of equity and fairness have long been central to climate change and sustainable development. Equity, like equality, aims to promote justness and fairness for all. This is not necessarily the same as treating everyone equally, since not everyone comes from the same starting point. Often used interchangeably with fairness and justice, equity implies implementing different actions in different places, all with a view to creating an equal world that is fair for all and where no one is left behind.

The Paris Agreement states that it “will be implemented to reflect equity... in the light of different national circumstances” and calls for “rapid reductions” of greenhouse gases to be achieved “on the basis of equity, and in the context of sustainable development and efforts to eradicate poverty”. Similarly, the United Nations Sustainable Development Goals (SDGs) include targets to reduce poverty and inequalities, and to ensure equitable and affordable access to health, water, and energy for all.

The principles of equity and fairness are important for considering pathways that limit warming to 1.5°C in a way that is liveable for every person and species. They recognise the uneven development status between richer and poorer nations, the uneven distribution of climate impacts (including on future generations), and the uneven capacity of different nations and people to respond to climate risks. This is particularly true for those who are highly vulnerable to climate change such as indigenous communities in the Arctic, people whose livelihoods depend on agriculture or coastal and marine ecosystems, and inhabitants of small-island developing states. The poorest people will continue to experience climate change through the loss of income and livelihood opportunities, hunger, adverse health effects, and displacement.

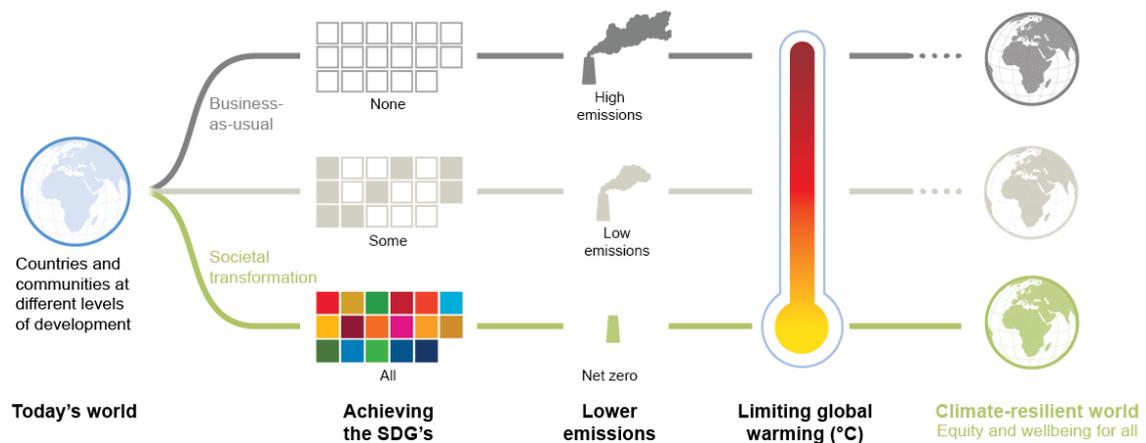
Well-planned adaptation and mitigation measures are essential to avoid exacerbating inequalities or creating new injustices. Pathways that are compatible with limiting warming to 1.5°C and aligned with the SDGs consider mitigation and adaptation options that reduce inequalities in terms of who benefits, who pays the costs, and who is affected by possible negative consequences. Attention to equity ensures that disadvantaged people can secure their livelihoods and live in dignity, and that those who experience mitigation or adaptation costs have financial and technical support to enable fair transitions.

Climate-resilient development pathways (CRDPs) describe trajectories that pursue the dual goal of limiting warming to 1.5°C while strengthening sustainable development. This includes eradicating poverty as well as reducing vulnerabilities and inequalities for regions, countries, communities, businesses, and cities. These trajectories entail a mix of adaptation and mitigation measures consistent with profound societal and systems transformations. The goals are to meet the short-term SDGs, achieve longer-term sustainable development, reduce emissions toward net zero around the middle of the century, build resilience and enhance human capacities to adapt, all while paying close attention to equity and well-being for all.

The characteristics of CRDPs will differ across communities and nations, and will be based on deliberations with a diverse range of people, including those most affected by climate change and by possible routes toward transformation. For this reason, there are no standard methods for designing CRDPs or for monitoring their progress toward climate-resilient futures. However, examples from around the world demonstrate that flexible and inclusive governance structures and broad participation often help support iterative decision-making, continuous learning, and experimentation. Such inclusive processes can also help to overcome weak institutional arrangements and power structures that may further exacerbate inequalities.

FAQ5.2: Climate-resilient development pathways

Decision-making that achieves the United Nation Sustainable Development Goals (SDGs), lowers greenhouse gas emissions, limits global warming, and enhances adaptation, could help lead to a climate-resilient world



Caption: Climate-resilient development pathways (CRDPs) describe trajectories that pursue the dual goal of limiting warming to 1.5°C while strengthening sustainable development. Decision-making that achieves the SDGs, lowers greenhouse gas emissions and limits global warming could help lead to a climate-resilient world, within the context of enhancing adaptation.

Ambitious actions already underway around the world can offer insight into CRDPs for limiting warming to 1.5°C. For example, some countries have adopted clean energy and sustainable transport while creating environmentally friendly jobs and supporting social welfare programs to reduce domestic poverty. Other examples teach us about different ways to promote development through practices inspired by community values. For instance, *Buen Vivir*, a Latin American concept based on indigenous ideas of communities living in harmony with nature, is aligned with peace, diversity, solidarity, rights to education, health, and safe food, water, and energy, and well-being and justice for all. The Transition Movement, with origins in Europe, promotes equitable and resilient communities through low-carbon living, food self-sufficiency, and citizen science. Such examples indicate that pathways that reduce poverty and inequalities while limiting warming to 1.5°C are possible and that they can provide guidance on pathways towards socially desirable, equitable, and low-carbon futures.